## EPA ENFORCEMENT ACCOUNTS RECEIVABLE CONTROL NUMBER FORM FOR ADMINISTRATIVE ACTIONS

This form was originated by Wanda I. Santiago for <u>Tohia Bandhwicz</u> Name of Case Attorney	5/23 14 Date
in the <u>ORC (RAA)</u> at <u>918-1113</u> Office & Mail Code Phone number	<sup>00</sup>
Case Docket Number CWA - 01- 2014 -0030	
Site-specific Superfund (SF) Acct. Number	
This is an original debt This is a modification	
Name and address of Person and/or Company/Municipality making the payment:	
Lakeside Dil Compary, Inc. 111 Lakeside Ave and 244 Main St. Marlborough, MA and Northborough, MA.	
Total Dollar Amount of Receivable \$ _4,000 Due Date: 6 8 4 SEP due? Yes No Date Due Installment Method (if applicable) INSTALLMENTS OF:	
1 <sup>ST</sup> \$ on	
2 <sup>nd</sup> \$ on	
3 <sup>rd</sup> \$ on	
4 <sup>th</sup> \$ on	
5 <sup>th</sup> \$ on	
For RHC Tracking Purposes:	
Copy of Check Received by RHC Notice Sent to Finance	
TO BE FILLED OUT BY LOCAL FINANCIAL MANAGEMENT OFFICE:	
IFMS Accounts Receivable Control Number	
If you have any questions call: in the Financial Management Office Phone Number	



### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION I ONE CONGRESS STREET SUITE 1100 BOSTON, MASSACHUSETTS 02114-2023

### **BY HAND**

May 19, 2014

Wanda Santiago Regional Hearing Clerk U.S. Environmental Protection Agency - Region I 1 Congress Street Suite 1100, Mail Code RAA Boston, MA 02114-2023

Re: In the Matter of Lakeside Oil Company, Inc., Marlborough, MA 01752 Docket No. CWA-01-2014-0030

Dear Ms. Santiago,

Enclosed for filing, please find a Consent Agreement and Final Order (CAFO) settling the matter referenced above.

Pursuant to EPA Order Classification No.: 2551.1A dated June 7, 2006, the Regional Hearing Clerk (RHC) shall send a copy of the CAFO in any Clean Water Act (CWA) case assessing a penalty under the authority of Section 311 of the CWA to:

U.S EPA Cincinnati Finance Center 26 W. Martin Luther King Drive (MS-002) Cincinnati, OH 45268

In addition, the RHC must pass along the name and address of the regional attorney responsible for any collection recommendation if the civil debt becomes delinquent. For this case, the responsible attorney is:

Tonia Bandrowicz Senior Enforcement Counsel EPA Region 1 1 Congress St., Suite 1100 (SEL) Boston, MA 02114-2023 Tel: 617-918-1734 Thank you for your attention to this matter.

Sincerely,

Boselan nC

Diane Boisclair Water Technical Unit

Enclosure



#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY **REGION 1, 5 POST OFFICE SQUARE, BOSTON, MASSACHUSETTS 02109-3912**

#### **EXPEDITED SPCC SETTLEMENT AGREEMENT**

#### Docket No. CWA-01-2014-0030

On November 19, 2013 at Lakeside Oil Company, Inc., a bulk fuel oil storage and distribution facility, and Richards Oil Company, Inc., a service garage and office building for oil storage containers and tanker trucks ("Respondent"), located at 111 Lakeside Ave., Marlborough, Massachusetts, and 244 Main Street, Northborough, Massachusetts, respectively, an Northborough, Massachusetts, re authorized representative of the States United Environmental Protection Agency ("EPA") conducted an inspection to determine compliance with the Oil Pollution Prevention regulations promulgated at 40 CFR part 112 under Section 311(j) of the Clean Water Act (the "Act"), 33 U.S.C. § 1321(j). EPA determined that Respondent, as owner or operator of the facilities, violated regulations implementing Section 311(j) of the Act by failing to comply with the Oil Pollution Prevention regulations as noted on the attached Spill Prevention Control and Countermeasure Plan ("SPCC") Inspection Findings and Violations Form ("Violations Form") which is hereby incorporated by reference. By its first signature below EPA ratifies the Inspection its first signature below, EPA ratifies the Inspection Findings and Violations set forth in the Violations Form.

The parties enter into this Expedited Settlement in order to settle the civil violations described in the Violations Form for a penalty of \$4,000. The parties are authorized to enter into this Expedited Settlement under the authority of Section 311(b) (6) (B) (i) of the Act, 33 U.S.C. § 1321(b) (6) (B) (i), and by 40 CFR § 22.13(b).

This settlement is subject to the following terms and conditions:

EPA finds the Respondent is subject to the Oil Pollution Prevention regulations, and has violated the regulations as further described in the Violations Form. Respondent as further described in the violations form. Respondent admits it is subject to the Oil Pollution Prevention regulations and that EPA has jurisdiction over Respondent and Respondent's conduct as described in the Violations Form. Respondent admits to the facts in the first paragraph of this Settlement Agreement, and waives any objections it may have to EPA's jurisdiction. Respondent consents to the assessment of the penalty stated above.

Respondent further certifies, subject to civil and criminal penalties for making a false submission to the United States Government, that the violations identified in the Violations Form have been corrected and the facilities are now in full compliance with the Oil Pollution Prevention regulations (or that the violations will be corrected and the facilities brought in full compliance with the Oil Pollution Prevention regulations within an alternative time frame agreed to by EPA in writing). Respondent has sent a certified check in the amount of \$4,000, payable to the Environmental Protection Agency, to: U.S. Environmental Protection Agency, Fines and Penalties, P.O. Box 979077, St. Louis, MO 63197-9000. This check shall reference the docket number of the case and the "Oil Spill Liability Trust Fund – 311." Respondent shall send a copy of the check to Diane Boisclair, Environmental Protection Agency,

Region 1, 5 Post Office Square (OES04-3), Boston, Massachusetts 02109-3912, and to the Regional Hearing Clerk, Environmental Protection Agency, Region 1, 5 Post Office Square (ORC-18), Boston, Massachusetts 02109-3912.

Upon signing and returning this Expedited Settlement to EPA, Respondent waives the opportunity for a hearing or appeal pursuant to Section 311 of the Act, and consents to EPA's approval of the Expedited Settlement without further notice.

This Expedited Settlement is binding on the parties signing below, and is effective upon filing with the Regional Hearing Clerk pursuant to 40 C.F.R. § 22.31(b).

Once the Expedited Settlement is signed by the Regional Judicial Officer, the original Expedited Settlement will be filed with the Regional Hearing Clerk and a copy will be mailed to: U.S. EPA Cincinnati Finance Office, 26 W. Martin Luther King Drive (MS-002), Cincinnati, OH 45268. A copy of the Expedited Settlement will also be mailed to the Respondent.

If Respondent does not sign and return this Expedited Settlement as presented within 30 days of the date of its receipt, the proposed Expedited Settlement is withdrawn without prejudice to EPA's ability to file any other enforcement action for the violations identified in the Violations Form.

After this Expedited Settlement becomes effective, EPA will take no further civil penalty action against Respondent for the violations of the Oil Pollution Prevention regulations described in the Violations Form through the order date of this Expedited Agreement. However, EPA does not waive any rights to take any enforcement action for any other past, present, or future violations by Respondent of the Oil Pollution Prevention regulations or of any other federal statute or regulations.

APPROVED BY EPA:
Joanna Jerison, Legal Enforcement Manager Office of Environmental Stewardship
APPROVED BY RESPONDENT:
Name (print): Maria White
Title (print): VP
Signature: Marie & abut Date: 5/8/2014
IT IS SO ORDERED:

LeAnn Jensen-

Date: 5/13/14

Acting Regional Judicial Officer

## In the Matter of Lakeside Oil Company, Inc. EPA Docket No. CWA-01-2014-0030

### CERTIFICATE OF SERVICE

I certify that the foregoing Expedited Settlement Agreement was transmitted to the following persons, in the manner specified, on the date below:

Original and one copy hand-delivered:

Copy by certified mail, return receipt requested:

Wanda Santiago Regional Hearing Clerk U.S. EPA, Region I 5 Post Office Square, Suite 100 Boston, MA 02109-3912

Phillip White, Owner Lakeside Oil Company, Inc. 111 Lakeside Avenue Marlborough, MA 01532

Dated: 5-19-14

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Diane Boisclair Office of Environmental Stewardship U.S. Environmental Protection Agency, Region I 5 Post Office Square, Suite 100 Boston, MA 02109-3912 Phone: (617) 918-1762 Fax: (617) 918-0762

### Spill Prevention, Control and Countermeasure Inspection Findings and Violations Form

Company Name:		Docket Number:
Lakesid	e Oil Company/Richard Oil	
Facility N	ame/Address:	Date of Inspection:
111 Lak	e Oil Company/Richard Oil eside Avenue rough, Massachusetts, 01752	November 19, 2013
Mailing/C	Corporate Address:	
111 Lak	eside Avenue	Phillip White, Owner
City:		Inspector's Name:
Marlborough		Joseph Canzano, Region I Oil Spill Prevention Compliance Coordinator
State:	Zip Code:	Enforcement Contact:
MA	01752	S.A.A.
Facility Contact:		
Phillip White		Owner

# **Summary of Findings**

Lakeside Oil Company (a.k.a. Richards Oil) operates a bulk-fuel oil storage and distribution facility at 244 Main Street, Northborough, Massachusetts (i.e. the Bulk Storage Facility) and a service garage and main office building for oil tanker trucks and other oil storage containers at 111 Lakeside Avenue, Marlborough, Massachusetts (i.e., the Main Office). The Bulk Storage Facility contains a total of 40,000 gallons of aboveground fuel oil and a loading rack. An oil spill from the Bulk Storage Facility has a potential to discharge to neighboring wetlands and Bartlett Pond. At the Main Office in the garage three oil tanker trucks each with a maximum overnight/parked capacity of 1,000 gallons, and 1,690 gallons of oil in aboveground storage tanks is stored. An oil spill from the Main Office has a potential to discharge to Williams Lake.

On November 19, 2013 EPA inspected the Bulk Storage Facility and Main Office and observed: loading rack without adequate secondary containment; certain oil storage tanks without sized and general containment; containment dike with cracks, and improper oil piping supports. In addition, the facility's Spill Prevention, Control, and Countermeasure ("SPCC") Plan was not being fully implemented, had not been reviewed by management within five years of development, and did not address the minimum requirements needed to fully comply with EPA's Oil Pollution Prevention Regulations at 40 C.F.R. Part 112.

Lakeside Oil Company, in response to EPA's inspection, submitted an amended SPCC Plan, certified on February 26, 2014. The SPCC Plan addresses all of the issues in EPA's November 19, 2013 inspection report.

No written commitment of manpower, equipment, and materials- 112.7(d)(2)

No periodic integrity and leak testing, if impracticability is claimed - 112.7(d) Plan has no or inadequate discussion of general requirements not already specified-112.7()

### **QUALIFIED FACILITY REQUIREMENTS: 112.6**

Qualified Facility: No Self certification- 112.6(a)(1)(Ther I) or (b)(1)(Ther II).

Qualified Facility: Self certification lacks required elements- 112.6(a)(1)(Tier I) or (b)(1)(Tier II)

Qualified Facility: Technical amendments not certified- 112.6(a)(2)(Tier I) or (b)(2)(Tier II)

Qualified Facility: Un-allowed deviations from requirements- 112.6(a)(Tier 1) or (b)(Tier 1)

Qualified Facility: Environmental Equivalence or Impracticability not certified by PE- 112.6(h)(3)(Tier II)

## WRITTEN PROCEDURES AND INSPECTION RECORDS 112.7(e)

Plan does not include inspections and test procedures in accordance with 40 CFR Part 112 - 112.7(e)

Inspections and tests required are not in accordance with written procedures developed for the facility- 112.7(e)

No Inspection records were available for review - 112.7(a)

Are not signed by appropriate supervisor or inspector- 112.7(e)

Are not maintained for three years- 112.7(#)

## PERSONNEL TRAINING AND DISCHARGE PREVENTION PROCEDURES 112.7(f)

No training on the operation and maintenance of equipment to prevent discharges and or facility operations -112.7(f)(1)
No training on discharge procedure protocols- 112.7(0)(1)
No training on the applicable pollution control laws, rules, and regulations and/or SPCC plan- 112.7(f)(1)
Training records not maintained for 3 years- 112.7(1)(1)
No designated person accountable for spill prevention- 1/2.7(1)(2)
Spill prevention briefings are not scheduled and conducted at least annually- 112.7(D(3)
Plan has inadequate or no discussion of personnel and spill prevention procedures-112.7(a)(1)

## SECURITY (excluding Production Facilities) 112.7(g)

Master flow and drain values that permit direct outward flow to the surface are not secured in closed position when in a non-operating or standby status- $112.7(g)$ .
Starter controls on pumps are not locked in the "off" position or located at a site accessible only to authorized personnel when pumps are not in a non-operating or standby status-112.7(g)
Loading and unloading connection(s) of piping/pipelines are not capped or blank-flanged when not in service or standby status- 112.7(g)
Facility lighting not adequate to facilitate the discovery of spills during hours of darkness and to deter vandalism- /12.7(g)
Plan has inadequate or no discussion of facility security-/12.7(a)(1), (g)
 FACILITY TANK CAR AND TANK TRUCK LOADING/UNLOADING 112.7(c) and/or (h-j)
Inadequate containment for Loading Area (not consistent with 112.7(c)) - 112.7(c)
Inadequate secondary containment for loading rack, and/or rack drainage does not flow to catchment basin, treatment system, or quick drainage system- $1/2.7(h)(1)$ .
Containment system does not hold at least the maximum capacity of the largest single compartment of any tank car or tank truck- $(12.7(h)(1))$
There are no interlocked warning lights, or physical barrier system, or warning signs, or vehicle brake interlock system to prevent vehicular departure before complete disconnect from transfer lines- 112.7(h)(2)
There is no inspection of lowermost drains and all outlets prior to filling and departure of any tank car or tank truck- $1/2.7(h)(3)$
Plan has inadequate or no discussion of facility tank car and tank truck loading/unloading rack-/12.7(a)(1)
QUALIFIED OIL OPERATIONAL EQUIPMENT 112.7(k)
Failure to establish and document procedures for inspections or a monitoring program to detect equipment failure and/or a discharge- $(12.7(k)(2)(l))$
Failure to provide an oil spill contingency plan- 112.7(k)(2)(ll)(A)
No written commitment of manpower, equipment, and materials- 112.7(k)(2)(11)(13)
FACILITY DRAINAGE 112.8(b) & (c)
Secondary Containment circumvented due to containment bypass valves left open and/or pumps and ejectors not manually activated to prevent a discharge- (12.8(b)(1)&(2) and 112.8(c)3)(i)
Dike water is not inspected prior to discharge and/or valves not open & resealed under responsible supervision- 112.8(s)(3)(ii)&(iii)
Adequate records (or NPDES permit records) of drainage from diked areas not maintained- / 12.8(c)(3)(iv)

	Drainage from undiked areas do not flow into catchment basins ponds, or lagoons, or no diversion systems to retain or return a discharge to the facility- $112.8(h)(3)@(4)$						
	Two "lift" pumps are not provided for more that one treatment unit- 112.8(b)(5)						
	Plan has inadequate or no discussion of facility drainage-112.7(a)(1)						
-	BULK STORAGE CONTAINERS 112.8(c)						
	Plan has inadequate or no risk analysis and/or evaluation of field-constructed aboveground tanks for brittle fracture- 112.7()						
	Failure to conduct evaluation of field-constructed aboveground tanks for brittle fracture- 112.7(1)						
	Material and construction of tanks not compatible to the oil stored and the conditions of storage such as pressure and temperature- $112.M(\varepsilon)(1)$						
	Secondary containment appears to be inadequate- 112.8(e)(2).						
	Containment systems, including walls and floors are not sufficiently impervious to contain oil- 112.#(s)(2).						
	Excessive vegetation which affects the integrity	•					
	Walls of containment system slightly eroded or have low areas						
	Completely buried tanks are not protected from corrosion or are not subjected to regular pressure testing- 112.8(c)(4)						
	Partially buried tanks do not have buried sections protected from corrosion- $112.R(e)(5)$						
	Aboveground tanks are not subject to visual inspections- 112. M(e)(6)						
	Aboveground tanks are not subject to periodic integrity testing, such as hydrostatic, nondestructive methods, etc $112.R(g)(6)$						
	Records of inspections (or customary business records) do not include inspections of tank supports/foundation, deterioration, discharges and/or accumulations of oil inside diked areas- 112.8(e)(6)						
	Steam return /exhaust of internal heating coils which discharge into an open water course are not monitored, passed through a settling tank, skimmer, or other separation system- $112.8(c)(7)$						
	Tank battery installations are not in accordance with good engineering practice because <u>none</u> of the following are present- 112.8(c)(A)						
	No testing of liquid level sensing devices to ensure proper operation- $112.R(e)(N)(v)$						
	Effluent treatment facilities which discharge directly to navigable waters are not observed frequently to detect oil spills- 112.8(c)(9)						
	Causes of leaks resulting in accumulations of oil in diked areas are not promptly corrected- 112.8(e)(10)						
	Mobile or portable storage containers are not positioned to prevent discharged oil from reaching navigable water- 112.8(c)(11)						
	Secondary containment inadequate for mobile or portable storage tanks- 112.8(e)(11)						

5

Plan has inadequate or no discussion of bulk storage tanks-1/2.7(a)(1)

#### FACILITY TRANSFER OPERATIONS, PUMPING, AND FACILITY PROCESS 112.8(d)

Buried piping is not corrosion protected with protective wrapping, coating, or cathodic protection -/12.8(d)(1)

Corrective action is not taken on exposed sections of buried piping when deterioration is found- 112.8(d)(1)

Not-in-service or standby piping are not capped or blank-flanged and marked as to origin- 112.8(d)(2)

Pipe supports are not properly designed to minimize abrasion and corrosion, and allow for expansion and contraction-1/2.8(d)(3)

Aboveground valves, piping and appurtenances are not inspected regularly- 112.8(d)(4)

Periodic integrity and leak testing of buried piping is not conducted- 112.8(d)(4)

Vehicle traffic is not warned of aboveground piping or other oil transfer operations-1/2.8(d)(5)

Plan has inadequate or no discussion of facility transfer operations, pumping, and facility process-112.7(a)(1)

Plan does not include a signed copy of the Certification of the Applicability of the Substantial Harm Criteria per 40 CFR Part 112.20(e).